



OAKVILLE

REPORT

PLANNING AND DEVELOPMENT COUNCIL MEETING

MEETING DATE: DECEMBER 2, 2019

FROM: Planning Services Department

DATE: November 27, 2019

SUBJECT: Notice of Intention to Demolish - 110 Deane Avenue

LOCATION: 110 Deane Avenue

WARD: 2

Page 1

RECOMMENDATION:

1. That the property at 110 Deane Avenue be removed from the Oakville Register of Properties of Cultural Heritage Value or Interest;
2. That, prior to demolition, the property owners allow for the salvage of historic materials from the house; and,
3. That, should the subject property develop in the future, Heritage Planning staff work with the developer to commemorate the history of the area within the new development.

KEY FACTS:

The following are key points for consideration with respect to this report:

- The subject property is on the Oakville Register of Properties of Cultural Heritage Value or Interest as a listed property.
- A Notice of Intention to Demolish has been received with a supporting Heritage Impact Assessment.
- It is recommended that the property at 110 Deane Avenue *not* be designated under the *Ontario Heritage Act* and that the property be removed from the Oakville Register of Properties of Cultural Heritage Value or Interest.
- The subject notice must be dealt with by Council by January 6, 2020.

BACKGROUND:

The subject property is located on the south side of Deane Avenue, just west of Kerr Street. A location map for the property is attached as Appendix A. The agent for the property has submitted a heritage impact assessment report, which is attached as Appendix B.

From: Planning Services Department
Date: November 27, 2019
Subject: Notice of Intention to Demolish - 110 Deane Avenue

The property was listed on the Oakville Register of Properties of Cultural Heritage Value or Interest (Not Designated) in 2009 when 354 properties were added to the Heritage Register. The property was added based on its potential cultural heritage value or interest for its historic vernacular frame house.

The property owner and agents have submitted a notice of intention to demolish for the removal of the house. The application was completed on November 7, 2019. In accordance with the Ontario Heritage Act, Council has 60 days to consider the request. The 60 day notice period expires on January 6, 2020.

The notice of intention to demolish was considered by the Heritage Oakville Advisory Committee at their meeting on November 26, 2019. The Committee endorsed the staff recommendations and also requested that the property owner commemorate the history of the area, should the site be developed in the future, in a plaque that would be located within the development site.

COMMENT/OPTIONS:

When a notice of intention to demolish is submitted for a listed property, Heritage Planning staff complete and/or review research to determine the architectural, historical, and contextual merits of the property. Through this process, the property is evaluated to determine if it is worthy of designation under the *Ontario Heritage Act*. If the property meets criteria outlined in Ontario Regulation 9/06 and is considered to merit designation, a recommendation can be made to Heritage Oakville and to Council that a notice of intention to designate be issued for the property. If Council supports a recommendation to designate, Council must move that a notice of intention to designate be issued within 60 days of the notice of intention to demolish being submitted to the Town.

If the staff investigation of the property does not provide sufficient evidence that the property merits designation, a recommendation can be made to remove the property from the Oakville Register of Properties of Cultural Heritage Value or Interest. If Council supports the staff recommendation and does not issue a notice of intention to designate the property within the 60 days, the property is removed from the Oakville Register of Properties of Cultural Heritage Value or Interest (Heritage Register) and the owners may then proceed with applying for demolition.

Research and Review

The property owner submitted a heritage impact assessment report (HIA), authored by MHBC Planning (with Dan Currie, Managing Director of Cultural Heritage and professional member of the Canadian Association of Heritage Professionals (CAHP) as the report lead), which evaluated the property's heritage value based on Ontario

From: Planning Services Department
Date: November 27, 2019
Subject: Notice of Intention to Demolish - 110 Deane Avenue

Regulation 9/06. Heritage Planning staff have also completed a review of properties listed on the Heritage Register as 'vernacular' to determine if the subject property could be considered representative of an 'Oakville vernacular' style. Based on staff's review of the submitted HIA, historical research and physical examinations of the property, the property is not considered to have sufficient cultural heritage value or interest to warrant designation under s. 29, Part IV of the *Ontario Heritage Act*.

The c.1913 vernacular frame house has limited design/physical value as it is not a rare or unique or early example of this style of architecture, nor does it display a high degree of craftsmanship or artistic merit. Based on the review of other Oakville properties described as vernacular and constructed within a similar period, the subject building is not considered a significant representative of any particular style or design, including 'Oakville vernacular'.

In terms of historic/associative value, the property is generally associated with the development of the area, historically known as the Glendoveer subdivision. However, the property does not demonstrate nor does it reflect the work or ideas of an architect, artist, builder, designer or theorist who is significant to this community.

Contextually, the property is historically and functionally linked to the local area, but no other properties within the neighbourhood are identified by the Town as having potential or formally recognized cultural heritage value. In fact, the Town removed seven properties on Deane Avenue from the Oakville Heritage Register in 2012, noting that they did not likely have sufficient cultural heritage value to warrant protection under s. 29, Part IV of the *Ontario Heritage Act* and that the area had not been identified as a potential heritage conservation district. The subject property is not a landmark within the community.

Review of Applicable Planning Policies

Provincial Policy

The Province of Ontario has made a clear commitment to the conservation of significant cultural heritage resources through its legislation and policies, including the *Ontario Heritage Act* (2005), *Planning Act* (1990, as amended) *Provincial Policy Statement* (2014), the *Growth Plan for the Greater Golden Horseshoe* (2019).

Provincial Policy Statement (2014)

Section 2.6 of the *Provincial Policy Statement (PPS)* 2014 on Cultural Heritage and Archaeology states:

2.6.1 Significant built heritage resources and significant cultural heritage landscapes shall be conserved.

From: Planning Services Department
Date: November 27, 2019
Subject: Notice of Intention to Demolish - 110 Deane Avenue

The *PPS* (2014) defines “significant”, in regard to cultural heritage and archaeology, as:

...resources that have been determined to have cultural heritage value or interest for the important contribution they make to our understanding of the history of a place, an event, or a people.

The property at 110 Deane Avenue does not meet the definition of a significant built heritage resource as it does not make an important contribution to our understanding of the history of a place, event or people.

The Growth Plan for the Greater Golden Horseshoe (2019)

Section 4.2.7. of *The Growth Plan for the Greater Golden Horseshoe (Growth Plan) (2017)* addresses the protection of cultural heritage resources. Specifically, it directs that “*Cultural heritage resources will be conserved in order to foster a sense of place and benefit communities, particularly in strategic growth areas.*”

Further, the *PPS* (2014) and *Growth Plan* (2019) both define “conserved” as:
the identification, protection, management and use of built heritage resources, cultural heritage landscapes and archaeological resources in a manner that ensures their cultural heritage value or interest is retained under the Ontario Heritage Act.

The *PPS* (2014) and *Growth Plan* (2019) function together with the *Ontario Heritage Act* by the shared principle that cultural heritage resources shall be conserved. The *Ontario Heritage Act* sets out the procedures for evaluating and protecting heritage resources at the provincial and municipal levels. This includes the use of Ontario Regulation 9/06 as the means for determining if a property has cultural heritage value.

The evaluation of the property at 110 Deane Avenue has not demonstrated that the property has sufficient cultural heritage value to be considered a cultural heritage resource that warrants protection through the *PPS* (2014), *Growth Plan* (2019) and *Ontario Heritage Act*.

Town Policy

The Livable Oakville Plan

Section 5 of the Livable Oakville Plan states “Conservation of cultural heritage resources forms an integral part of the Town’s planning and decision making. Oakville’s cultural heritage resources shall be conserved so that they may be experienced and appreciated by existing and future generations, and enhance the Town’s sense of history, sense of community, identity, sustainability, economic

From: Planning Services Department
Date: November 27, 2019
Subject: Notice of Intention to Demolish - 110 Deane Avenue

health and quality of life.” Further, Section 5.3.1 of the Livable Oakville Plan states ‘the Town shall encourage the conservation of cultural heritage resources identified on the register and their integration into new development proposals through the approval process and other appropriate mechanisms.’ The Livable Oakville Plan is clear that cultural heritage resources should not only be conserved, but also incorporated into new developments. Commemoration is not considered ‘conservation’.

As the property at 110 Deane Avenue has not been identified as having significant cultural heritage value or interest through the application of provincial policies such as Ontario Regulation 9/06, it is not required to be conserved through the cultural heritage policies of the Livable Oakville Plan.

Conclusion

Based on staff’s review of the heritage impact assessment report submitted for the property as well as staff’s own research and visual inspection of the property, 110 Deane Avenue is not considered to have significant cultural heritage value and therefore does not merit designation under section 29, Part IV of the *Ontario Heritage Act*. It is therefore recommended that the property be removed from the Oakville Register of Properties of Cultural Heritage Value or Interest.

Staff recommend that the owners allow for the salvaging of features of the house where there is interest. It has become a standard practice to include this as a condition as it allows for the retention and re-use of these features and keeps these items from going to the landfill. While most of the original features on the interior of the house have been replaced, there may still be an opportunity to salvage some original exterior features or contemporary interior fixtures.

CONSIDERATIONS:

(A) PUBLIC
None

(B) FINANCIAL
None

(C) IMPACT ON OTHER DEPARTMENTS & USERS
None

(D) CORPORATE AND/OR DEPARTMENT STRATEGIC GOALS
This report addresses the corporate strategic goal to:

From: Planning Services Department
Date: November 27, 2019
Subject: Notice of Intention to Demolish - 110 Deane Avenue

- be honest in everything we do
- enhance our cultural environment
- be the most livable town in Canada

(E) COMMUNITY SUSTAINABILITY

This report generally complies with the sustainability objectives of the Livable Oakville Plan.

APPENDICES:

- Appendix A – Location Map
- Appendix B – Heritage Impact Assessment
- Appendix C – Oakville Vernacular Buildings 1910-1920

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